Message Text

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1. SUMMARY: ON MAR 12-13 SWISS VOTERS WILL BE ASKED TO APPROVE OR REJECT THREE IMPORTANT MEASURES. ONE WOULD REQUIRE A REDUCTION IN THE NUMBER OF FOREIGNERS RESIDING IN SWITZERLAND BY 250,000 OVER THE NEXT 10 YEARS. A SECOND WOULD LIMIT THE NUMBER OF NATURALIZATIONS TO 4,000 EACH YEAR. A THIRD WOULD REQUIRE THAT ALL TREATIES, INCLUDING THOSE NOW IN FORCE, BE SUBJECT TO POPULAR REFERENDUM. ALTERNATIVE PROPOSED BY GOVT IS MUCH MORE LIMITED, BUT WOULD ADD FURTHR FORMAL RESTRICTIONS ON CENTRAL GOVT TREATY-MAKING POWER. END SUMMARY.

2. ON MAR 12-13 SWISS VOTERS WILL BE ASKED TO VOTE ON THREE INITIATIVES PROPOSED BY ACTION NATIONALE, THE POLITICAL MOVEMENT OF VALENTIN OEKEN AND BY MOUVEMENT REPUBLICAIN, THAT OF JAMES SCHWARZENBAHC. THESE INITIATIVES ARE A PART OF THE CONTINUING EFFORT OF SCHWARZENBACH, OEKEN AND THEIR SUPPORTERS TO REDUCE FOREIGN INFLUENCE IN SWITZERLAND.

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3. THE EFFECT OF THE FIRST INITIATIVE WOULD BE TO REQUIRE THAT THE GOVT TAKE WHATEVER ACTION IS REQUIRED TO REDUCE THE NUMBER OF FOREIGNERS IN SWITZERLAND BY ABOUT 250,000 OVER A PERIOD OF 10 YEARS. THE TOTAL NUMBER OF FOREIGNERS RESIDED IN SWITZERLAND AT THE END OF 1976, INTERNATIONAL CIVIL SERVANTS EXCEPTED, WAS 959,000; THIS TOTAL INCLUDES 516,000 FOREIGN WORKERS,

ANNUAL OR MORE PERMANENT. ALL MAJOR POLITICAL PARTIES, NEARLY ALL NEWSPAPERS, THE LABOR CONFEDERATIONS AND OTHER POWER GROUPS OPPOSE THE MEASURE AND EXPECT IT TO BE REJECTED.

4. A SECOND INITIATIVE WOULD LIMIT THE NUMBER OF NATURALIZATIONS TO 4,000 A YEAR. 10,515 PEOPLE RECEIVED SWISS NATIONALIZATION IN 1976. AS IN THE CASE OF THE INITIATIVE REQUIRING THE REDUCTION IN THE TOTAL NUMBER OF FOREIGNERS, ALL MAJOR PARTIES AND POWER GROUPS OPPOSE PASSAGE. HOWEVER, SOME OBSERVERS BELIEVE THAT THERE IS A DANGER THAT LACK OF INTEREST BY VOTERS OPPOSED TO THE RESTRICTION ON NATURALIZATION IS SUCH THAT THEY MIGHT NOT GO TO THE POLLS IN SUFFICIENT NUMBERS TO PREVENT PASSAGE.

5. A THIRD INITIATIVE WOULD SUBJECT ALL TREATIES SIGNED BY THE FEDERATION TO POPULAR REFERENDUM, INCLUDING THOSE NOW IN FORCE. ALL MAJOR PARTIES OPPOSE PASSAGE. THE FEDERAL COUNCIL WAS PERSUADED THAT SOME FURTHER LIMITATION ON THE TREATY-MAKING POWER OF THE CONFEDERATION WOULD HAVE TO BE ACCEPTED AND PREPARED A COUNTER-PROJECT WHICH HAS THE SUPPORT OF THE MAJOR POLITICAL PARTIES AND MOST OF THE PRESS. AT PRESENT, TREATIES ARE SUBJECT TO REFERENDUM ONLY IF THEY ARE OF INDEFINITE OR MORE THAN 15 YEARS DURATION, OR CANNOT BE DENOUNCED. THE COUNTER-PROPOSAL WOULD, IF ADOPTED, REQUIRE A REFERENDUM ON TREATIES COVERING COLLECTIVE SECURITY ARRANGEMENTS OF ANY KIND OR MEMBERSHIP IN CERTAIN INTERNATIONAL ORGANIZATIONS. TREATIES OF INDEFINITE DURATION OF WHICH CANNOT BE DENOUNCED WOULD, AS AT PRESENT, BE SUBJECT TO REFERENDUM IF 30,000 SWISS VOTERS PETITITIONED FOR ONE; THIS CATEGORY WOULD BE LIMITED OFFICIAL USE

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EXTENDED TO INCLUDE TREATIES ON MEMBERSHIP IN INTERNATIONAL ORGANIZATIONS WHERE NO LOSS OF SOVEREIGNTY IS INVOLVED AND ON MULTILATERAL LEGAL SYSTEMS OR PROVISIONS TO BE IMPOSED IN SWITZERLAND. FINALLY, THE PARLIAMENT WOULD HAVE THE OPTION OF SUBMITTING ALL OTHER NEW TREATIES TO REFERENDUM. OUR SOURCES BELIEVE THAT THE COUNTER-PROPOSAL WILL PASS, BUT THEY HAVE EMPHASIZED THAT ON THIS AS ON OTHER INITIATIVES, PREDICTING THE OUTCOME IS DIFFICULT. DAVIS

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